

Message Text

UNCLASSIFIED

PAGE 01 CONAKR 00843 01 OF 02 020833Z
ACTION MMO-04

INFO OCT-01 AF-10 ISO-00 A-01 PER-05 OES-07 SS-15
SP-02 NSC-05 SIG-03 /053 W
-----128094 020836Z /21
R 011640Z MAY 78
FM AMEMBASSY CONAKRY
TO SECSTATE WASHDC 4268

UNCLAS SECTION 1 OF 2 CONAKRY 0843

FOR DEPUTY UNSECY FOR MANAGEMENT FROM AMBASSADOR

E.O. 11652: N/A
TAGS: OGEN, GV
SUBJECT: FY 1980 GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)
PROCESS

REF: STATE 63477

-- FORM ZBB-1 --

1. TOTAL U.S. PERSONNEL 13
2. TOTAL FSL 20
3. TOTAL PERSONNEL RESOURCES AT MISSION 33

- A. 29.70
- B. 1.6
- C. 1.6

-- FORM ZBB-2 --

PACKAGE WORK SHEET
ZERO-BASED BUDGETING
FY-1980
PERSONNEL RESOURCE WORKSHEET
LEFT HALF OF CHART
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- (1) (2) (3) (4) (5) (6) (
- 7)

FY 78 PACKAGE I (90 PERCENT)

FUNCTION AMER. OFF AMER. STAFF FSL AMER. OFF AMER. STAFF

FSL

EXEC	2	2	1	2	2	
1						
POL/ECON	2		1	0	2	1 0
CONS	1		0	1	1	0 1
ADMIN	2		3	18	2	2 18
TOTAL THIS						
PACKAGE	7		6	20	7	5 20
CUMULATIVE						
TOTAL	7		6	20	7	5 20

RIGHT HALF OF CHARD

(8) (9) (10) (11) (12) (13)

PACKAGE III (CURRENT LEVEL) PACKAGE IV (INCREASE)
(NO 95 PERCENT LEVEL SUBMITTED)

-- (NO REORGANIZATION OF CURRENT SAME AS FY 78, EXCEPT
RESOURCES) ADD ONE (1) FSL,
MAKING FSL TOTAL 21.

-- FORM ZBB-3 --

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DECISION PACKAGES

(1) REPUBLIC OF GUINEA
(2) PACKAGE I OF IV
(3) ACTIVITY DESCRIPTION. THIS STATE LEVEL SEEKS TO MAINTAIN
THE IRREDUCIBLE CORE OF SMALL EMBASSY'S PROGRAM DIRECTION,
POLITICAL AND ECONOMIC REPORTING, COMMERCIAL SUPPORT,
CONSULAR WORK, AND ADMINISTRATIVE BACKUP FUNCTIONS. IT
CARRIES OUT CURRENT U.S. OBJECTIVES IN GUINEA OF ENCOURAGING
GUINEAN NON-ALIGNMENT, AND BETTER HUMAN RIGHTS PERFORMANCE,
PROMOTING U.S. INVESTMENT AND COMMERCE, MONITORING U.S.
AID PROGRAM, AND PROVIDING ADMINISTRATIVE SUPPORT.

(4) FY 78 FY 79 THIS PKG ONLY CUMULATIVE

US OFFICERS	7	7	7	7
US STAFF	6	6	5	6
FSL'S	20	21	20	21

(5) IMPACT ON POLICY GOALS: THIS STATE LEVEL SEEMS
ADEQUATE TO CARRY OUT PRESENTLY FORESEEN MAJOR GOALS
AND OBJECTIVES IN GUINEA AS STATED IN PARA 3 AND IN PRE-

VIOUS MESSAGES. HOWEVER, THIS PACKAGE REDUCES THE TCU (COMMUNICATIONS) UNIT BY ONE AMERICAN. AT THE ASSIGNED LOCAL-AMERICAN RATIO OF 5:1, THIS IS IN FACT A REDUCTION OF MORE THAN 90 PERCENT. THE EMBASSY COULD NOT PROVIDE THE SAME SPEED AND ACCURACY OF COMMUNICATION SERVICES UNLESS COMMUNICATIONS TRAFFIC WERE REDUCED BY A MINIMUM OF 30 PERCENT. INCREASED TDY ASSISTANCE WOULD BE REQUIRED FOR EQUIPMENT REPAIR AND TO COVER ABSENCES. CONAKRY COULD NO LONGER FURNISH OCCASIONAL TDY COMMUNICATIONS BACKUP TO OTHER AREA POSTS.

- (1) REPUBLIC OF GUINEA
- (2) PACKAGE III OF IV
- (3) ACTIVITY DESCRIPTION. THIS STATE LEVE WOULD PROVIDE UNCLASSIFIED

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SIMILAR SERVICES AND SEEK TO SAME GOALS AND OBJECTIVES AS PACKAGE I.

(4)	FY 1978	FY 79	THIS PKG ONLY	CUMULATIVE
U.S OFFICERS	7	7	7	7
U.S. STAFF	6	6	6	6
FSL'S	20	21	21	21

- (5) THIS PACKAGE ADDS ONE FSL POSITION TO BE ASSIGNED TO ASSIST THE AMERICAN C&R OFFICER IN UNCLASSIFIED MAIL AND POUCH HANDLING. AT PRESENT THE C&R OFFICER HAS NO LOCAL MAIL HELP. WITH ONE, HIS PROCESSING OF ESSENTIAL (AND RISING) VOLUME OF EMBASSY (AND OTHER AGENCIES') COMMUNICATIONS WOULD BE SPEEDED. THERE WOULD BE NO IMPACT ON GOALS AND OBJECTIVES, EXCEPT THAT EMBASSY COMMUNICATIONS WOULD BE HANDLED MORE RAPIDLY AND EFFECTIVELY.

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ACTION MMO-04

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SP-02 NSC-05 SIG-03 /053 W
-----128167 020905Z /21
R 011640Z MAY 78

FM AMEMBASSY CONAKRY
TO SECSTATE WASHDC 4269

UNCLAS SECTION 2 OF 2 CONAKRY 0843

FOR DEPUTY UNSECY FOR MANAGEMENT FROM AMBASSADOR

COMMENT ON STATE PROGRAMS AND ACTIVITIES TO WHICH SIGNIFICANT NON-SALARY FUNDING IS ALLOCATED. ADMINISTRATIVE SUPPORT COSTS IN CONAKRY ARE INHERENTLY HIGH OWING TO THE UNUSUALLY DIFFICULT OPERATING ENVIRONMENT. MOST EQUIPMENT, FOOD, AND SUPPLIES MUST BE IMPORTED; THE LOCAL ECONOMY IS VIRTUALLY MORIBUND. EMBASSY'S COSTS FOR OFFICE AND RESIDENCE SPACE, PARADOXICALLY, ARE STILL QUITE REASONABLE AND CANNOT BE CUT. UTILITIES -- WATER AND ELECTRICITY -- ARE UNREASONABLY COSTLY, AND EMBASSY IS EXAMINING BETTER WAYS OF CHECKING, CONTROLLING AND REDUCING THIS CATEGORY. OUR REVIEW, HOWEVER, DOES NOT REVEAL ANY OBVIOUS MEANS OF CUTTING FIXED EXPENSES AND STILL RETAIN MINIMAL SERVICE LEVELS. OVERTIME COULD BE CUT 25 PERCENT TO SAVE \$2500 WITH MINOR BUT NO MAJOR PROBLEMS. ELIMINATION OF PART OF NIGHT GUARDIAN FORCE COULD SAVE ABOUT \$20,000 BUT WOULD INCREASE RISK OF ILLICIT ENTRY, PILFERAGE, AND VANDALISM. REPLACEMENT CYCLE OF OFFICE EQUIPMENT AND HOME-OFFICE FURNISHING COULD BE STRETCHED OUT SOME. ELIMINATION OF EXISTING STANDBY ELECTRICAL GENERATORS AT AMBASSADOR'S RESIDENCE AND OTHER HOMES COULD SAVE MORE THAN \$15,000 IN PARTS, MAINTENANCE, AND RESALE, BUT WOULD DECREASE HABITABILITY AND GREATLY INCREASE RISK OF LOSS OF FOOD AND SECURITY IN VIEW OF CONAKRY'S CHRONICALLY UNRELIABLE ELECTRIC POWER
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SUPPLY.

EVALUATION OF GOALS, OBJECTIVES AND RESOURCE MANAGEMENT OF ALL AGENCIES WITH PERSONNEL SUBJECT TO AMBASSADOR'S SUPERVISION, COORDINATION AND DIRECTION.

-- AID AND USICA ARE ONLY TWO AGENCIES EVALUATED. BOTH ARE NOW BELOW MINIMUM FUNDING FOR OPPORTUNITIES OPENING UP IN GUINEA GIVEN CURRENT POLICY GOALS AND OBJECTIVES.

-- USICA RELATES SPECIFICALLY TO THE U.S. OBJECTIVES OF ENCOURAGING AUTHENTIC GUINEAN NON-ALIGNMENT, PARTICULARLY BY DEVELOPING A NETWORK OF OFFICIAL AND PRIVATE TIES BETWEEN GUINEAN AND AMERICAN INSTITUTIONS IN FRAMEWORK OF ASSISTING GUINEAN ECONOMIC AND CULTURAL DEVELOPMENT, AND BY PRESENTING AN OBJECTIVE, REALISTIC PICTURE OF HOW THE U.S. CAN BE A FRIENDLY PARTNER -- NOT AN "IMPERIALIST

MENACE" -- IN THIS DEVELOPMENT. OPPORTUNITIES FOR CULTURAL AND INFORMATIONAL EXCHANGE ARE DEFINITELY BETTER THAN AT ANY TIME SINCE THE 1960S. WE BELIEVE THAT CURRENT USICA STAFFING IS SUFFICIENT TO ABSORB INCREASED FOREIGN ACTIVITY, EXCEPT THAT AN EXTRA USICA LOCAL ADMINISTRATIVE CLERK-SECRETARY IS NEEDED BADLY TO FREE THE PAO AND HIS STAFF ASSISTANT MORE FMR PROGRAMMING AND CONTACT WORK.

-- AID'S PROGRAM IS KEYED TO HELPING GUINEA'S NEEDIEST PEOPLE FEED THEMSELVES. PL-480 FOOD SHIPMENTS HAVE TRADITIONALLY KEPT PART OF GUINEA'S URBAN POPULATION FROM GOING HUNGRY, WHILE THE MODEST AID AGRICULTURAL PROJECT AND MODEL FARM IS AIMED AT RESEARCH, EDUCATION, AND EXTENSION WORK TO BUILD GUINEA'S FUTURE AGRICULTURAL CADRES AND IMPROVE VILLAGE PRODUCTION. AID'S UNCLASSIFIED

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ACTIVITIES ALSO AMOUNT TO OUR MAIN DIPLOMATIC AND POLITICAL INCENTIVE FOR ENCOURAGING THE GUINEAN GOVERNMENT TOWARD BETTER HUMAN-RIGHTS PERFORMANCE AND GREATER NON-ALIGNMENT, AND DURING THE PAST YEAR THERE HAS PLAINLY BEEN CONSIDERABLE IMPROVEMENT IN BOTH THESE RESPECTS. HOWEVER, AID PROJECT HAS NOW BEEN WITHOUT AN ASSIGNED PROJECT OFFICER AT POST FOR FOUR MONTHS AND PLANNED CONSTRUCTION SCHEDULES HAVE FALLEN FURTHER BEHIND. THE PROBLEM IS THAT ALL OF AID'S CURRENT ACTIVITIES ARE ESSENTIAL, ARE IN PROPORTION TO MISSION OBJECTIVES AND GOALS, BUT NEED PRIORITY ATTENTION BY WASHINGTON JUST TO KEEP CURRENT AND TO BEGIN CONSTRUCTION IN 1979. EMBASSY THINKING IS THAT ADDITIONAL AID FUNDING MAY BE SOUGHT BEGINNING IN 1980 OR 1981 AS PRESENT PROJECT OUTLAY PEAKS. ADDITIONAL ACTIVITIES THAN CAN GROW LOGICALLY OUT OF CURRENT EMPHASIS ON HELPING NEEDIEST PORTION OF POPULATION WILL BECOME POLITICALLY IMPORTANT TO MAINTAIN MOMENTUM

IN MEETING U.S. OBJECTIVES.
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